



L-R: Ms. Rose Gamwera, Secretary General ULGA; Mr. Ben Kumumanya, PS. MoLG and Dr. Arthur Bainomugisha, Executive Director ACODE in a group photo with award winners at the launch of the 8th Local Government Councils Scorecard Report FY 2018/19 at Hotel Africana in Kampala on 10th March 2020

## 1.0 Introduction

This brief is developed from the main Scorecard Report titled, *“The Local Government Councils Scorecard FY 2018/19. The Next Big Steps: Consolidating Gains of Decentralisation and Repositioning the Local Government Sector in Uganda.”* The brief report highlights the performance of elected leaders and Council of Moyo District Local Government during FY 2018/19.

### 1.1 Brief about the District

Moyo district was first created in 1956 before the declaration of independence of Uganda when the former Madi District was divided into two. It is located in the West Nile region of Uganda; bordered by South Sudan to the north and east, Adjumani district to the south, and Nile River on the east. Moyo’s local economy pivots around subsistence agriculture; with the other economic activity being fishing carried out along the shores of River Nile. Administratively, the district is divided into two counties namely,

West Moyo and Obongi. It has 9 sub counties, 1 town council, 44 parishes and 234 villages. With the majority of the inhabitants being ethnic Madi people, the population of the district is estimated at 155,200 people (77,500 females and 77,700 males). The larger proportion of this population (92.4 per cent) resides in the rural parts of the district.

### 1.2 The Local Government Councils Scorecard Initiative (LGCSCI)

The main building blocks in LGCSCI are the principles and core responsibilities of Local Governments as set out in Chapter 11 of the Constitution of the Republic of Uganda, the Local Governments Act (CAP 243) under Section 10 (c), (d) and (e). The scorecard comprises of five parameters based on the core responsibilities of the local government Councils, District Chairpersons, Speakers and Individual Councillors. These are classified into five categories: Financial management and oversight; Political functions and representation; Legislation and related

functions; Development planning and constituency servicing and Monitoring service delivery. The parameters are broken down into quantitative and qualitative indicators. Separate scorecards are produced for the District Chairperson, Speaker, individual Councillors, and Council as a whole.

The major rationale of the LGCSCI is to induce elected political leaders and representative organs to deliver on their electoral promises, improve public service delivery, ensure accountability and promote good governance through periodic assessments.

### 1.3 Methodology

The 2018/19 LGCSCI assessment used face-to-face structured interviews, civic engagement meetings, documents’ review, key informant interviews, field visits and photography to collect the relevant data. The assessment was conducted between November and December 2019. A total of 23 elected leaders (21 District Councillors, Chairperson, Speaker of Council) and Council were assessed.

## 2.0 Results of the Assessment

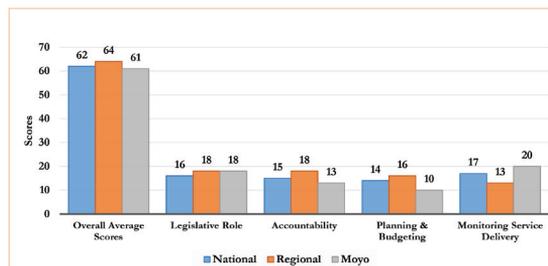
This section highlights the performance of Council, Chairperson, Speaker of Council and Councillors of Moyo District Local Government during the FY2018/19.

### 2.1 District Council

The District Council was assessed on four parameters; i) legislation, ii) accountability to citizens, iii) planning and Budgeting, and iv) monitoring service delivery. Moyo District Council registered a 9 point improvement from the previous score of 52 points. In the year under review, the council scored an overall 61 out of 100 points; a performance that ranked it 23<sup>rd</sup> amongst the 35 district councils assessed nationally. Figure 1 presents a comparative performance of Moyo District Council.

Moyo District Council’s best performance was in its legislative and monitoring roles in which it scored 18 out of 25 points and 20 out of a possible 30 points respectively. This is attributed to the fact that the committees of council had undertaken monitoring across the different sectors. However, council’s failure to

**Figure 1: Performance of Moyo District Council on Key Parameters Relative to National and Regional Average Performances**



Source: Local Government Councils Scorecard Assessment FY 2018/19

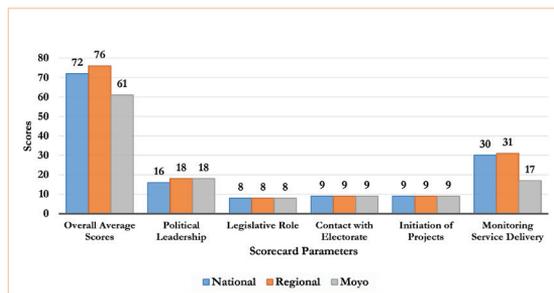
take stern actions against issues of corruption (there was no evidence that council had acted on findings of both the LGPAC and Internal Audit report), undermined its performance under the parameter of accountability. On the other hand, the percentage contribution of local revenue to the annual budget had significantly reduced thereby affecting the council’s scores under the parameter of planning and budgeting. The low scores under these two parameters significantly affected council’s overall performance. Further details are shown in Table 1.

### 2.2 District Chairperson

Hon. Williams Anyama of the ruling NRM party was the District Chairperson in the year under review. He was serving the third year of his first term in office. The District Chairperson was assessed on five parameters of; i) political leadership, ii) legislative role, iii) contact with electorates, iv) initiation and participation in development projects, and v) monitoring service delivery. Overall, the District Chairperson Moyo District scored 61 out of 100 points. This was an improvement compared to the 58 points he garnered in the previous assessment. He was ranked in the 28<sup>th</sup> position amongst the 33 district chairpersons assessed nationally. Figure 2 shows the details of performance.

Although Chairman Anyama exhibited excellent performance under his leadership role; scoring 18 out of a possible 20 points, his overall performance was significantly affected by low scores under his legislative role and monitoring services. These low scores were attributed to failure by the DEC to introduce bills

**Figure 2: Moyo District Chairperson’s Performance in Relation to National and Regional Scores**



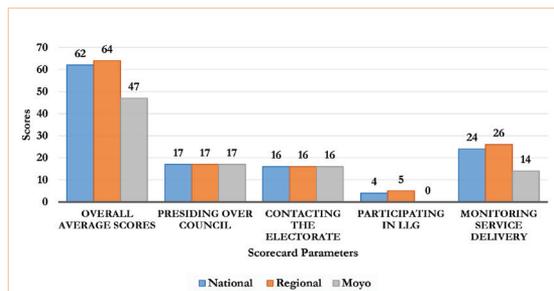
Source: Local Government Councils Scorecard Assessment FY 2018/19

and motions in council and the chairperson’s failure to meet the threshold in undertaking monitoring in the education, water, roads and FAL sectors. Further details are shown in Table 2.

**2.3 District Speaker of Council**

Hon. Martin Chaiga, the NRM councillor for Moyo Sub County was the Speaker of Moyo District Council. He was serving his third term of office. He was assessed on four parameters of; i) presiding over and preservation of order in council, ii) contact with electorates, iii) participation in the lower local government, and iv) monitoring service delivery. Overall, the Speaker of Council Moyo District scored 47 out of 100 points. This was a decline from the 57 points he scored in the previous assessment, a performance that ranked him 30<sup>th</sup> amongst the 35 speakers of councils assessed nationally. Details are shown in Figure 3.

**Figure 3: Speaker of Council’s Performance in Relation to National and Regional Scores**



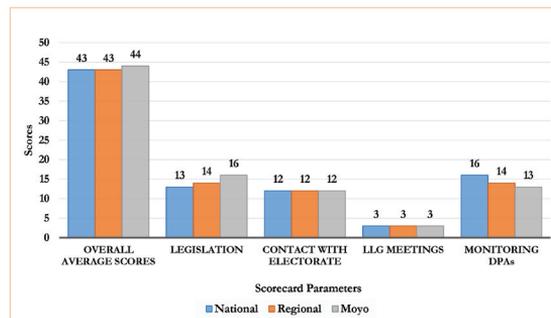
Source: Local Government Councils Scorecard Assessment FY 2018/19

The Speaker performed relatively well in presiding over council and contact with electorate. However, his overall performance was significantly affected by his participation in the lower local government in which he did not receive any point. There was no evidence at the sub county council of Moyo, of the speaker having attended any council meeting. Further details of the Speaker’s performance are shown in Table 3.

**2.4 District Councillors**

A total of 21 councillors were assessed (3 were assessed using secondary data) in the year under review. The councillors were assessed on four parameters of; i) legislation, ii) contact with electorates, iii) participation in lower local governments, and iv) monitoring service delivery. Overall the councillors scored 44 points out of 100 points; slightly moving up from the average 42 points they scored in the previous assessment. Hon. Terry Silton Anyanzo (Dufile Sub County), with a score of 87 points was the overall best performer. On the other hand, Hon. Martina Azireo (Moyo Sub County) emerged the best performer amongst the female councillors. Figure 4 shows the details.

**Figure 4: Performance of Moyo District Councillors in Relation to National and Regional Scores on Key Parameters**



Source: Local Government Councils Scorecard Assessment FY 2018/19

The councillors registered an impressive performance under their legislative role, scoring an average of 16 out of a possible 25 points. Over 90 per cent of the councillors had attended councils and committees for a minimum of four (4) times and had debated; a significant number of councillors had moved

at least one motion in council. Similarly, councillors performed well under contact with electorate because majority had organized at least 4 meetings in their electoral areas; the greater proportion of councillors (98 per cent) had a coordinating center in their constituencies facilitated by the fact that they all reside within their sub counties.

### 3.0 Critical Factors Affecting Performance

#### 3.1 Factors Enabling Performance

- **Regular attendance of council and committee meetings:** Ninety per cent of the councillors attended more than 4 council and committee meetings and made substantive contributions.
- **Existence of offices/coordinating centers:** Over 80 per cent councillors had coordinating centers in their areas which made it possible to keep in touch with their electorates.

#### 3.2 Factors Hindering Performance

- **Insufficient follow up by councillors** to ensure that their actions translate into tangible outcomes in terms of improved in service delivery. Most councillors do monitoring but because they do not follow up on their actions it hard to realise positive changes in service delivery.
- **Lack of documentation and poor record keeping:** This affected both the council and individual councillors who could not provide monitoring reports and records of their activities in their sub counties.
- **Limited collaboration between councillors and Lower Local Government:** Only 23 per cent of councillors were able to attend more than 4

LLG council meetings and gave feedback. The Councillors attributed this to failure by LLG to inform them about the meetings.

- **Inadequate facilitation:** Majority of councillors (95 percent) did not carry out monitoring visits to service delivery points and hold meetings with electorate, mainly due to lack of facilitation.
- **Untimely production of minutes:** This was attributed to the fact that the role of clerk to council is an assigned role. The officers assigned the responsibility of clerks to councils have other demanding responsibilities which they seemed to give more priority hence a delay in production of council minutes.

### 4.0 Recommendations

- Council should introduce a standard for follow ups by councillors and district leaders just like it has standardised monitoring.
- The district council should appropriate some funds out of their local revenues to facilitate monitoring activities of councillors.
- The Council should lobby for more induction sessions to enable councillors clearly comprehend their roles and responsibilities and how to conduct council business.
- The Speaker's office should closely monitor the clerk to council to ensure timely production of minutes.
- The Speaker should communicate and share council schedule with LLGs, such that there are no collisions in their meetings.



Table 3: Performance of Speaker of Council, Moyo District FY 2018/19

Name		Identifiers		Performance		Presiding over Council						Contact Electorate		LLG	Monitoring Service Delivery													
		Political Party	Constituency	District	Gender	Terms Served	2016/17	2018/19	% Change	Chairing Council	Rules Of Procedure	Business Committee	Records Book	Record of Motions	Special Skills	Sub Total	Meetings	Coordinating Centre	Sub Total	Participation in LLG	Health	Education	Agriculture+	Water	Roads	FAL	ENR	Environment
<b>Maximum Scores</b>						100	100		3	9	3	2	3	5	25	11	9	20	10	7	7	7	7	7	7	5	5	45
Martin Chaiga		NRM	Moyo	Moyo	M	3	57	-18	3	7	2	2	3	0	17	7	9	16	0	5	5	1	1	1	0	1	14	
<b>Average</b>						2	57	18	3	7	2	2	2	0	17	8	8	16	4	5	4	4	4	4	1	3	24	

Table 4: Performance of Moyo District Councillors FY 2018/19

Name		Identifiers		Performance		Legislation						Contact Electorate		LLG	Monitoring Service Delivery										
		Political	Constituency	Gender	Terms Served	2016/17	2018/2019	% Change	Plenary	Committee	Motion	Special Skills	Sub Total	Meeting Electorate	Office	Sub Total	Sub County Meetings	Health	Education	Agriculture	Water	Roads	FAL	ENR	Sub Total
<b>Maximum Scores</b>						100	100		8	8	5	4	25	11	9	20	10	7	7	7	7	7	5	5	45
Terry Silton Anyanzo		NRM	Dufile	M	5	79	87	10	8	8	5	0	21	11	9	20	10	7	3	7	7	0	5	36	
Martin Izaruku		IND	Lefori	M	2	69	83	20	8	8	5	0	21	11	9	20	4	7	7	7	3	2	5	38	
Paul Drami Gia		NRM	Itula	M	2	56	80	43	8	8	5	0	21	11	9	20	6	5	7	5	7	2	2	33	
Martina Azireo		NRM	Moyo	F	2	67	59	-12	8	8	0	0	16	7	9	16	10	5	1	5	0	5	0	1	17
Margaret Asienzo		NRM	Moyo TC	F	2	40	57	43	8	8	5	0	21	3	9	12	6	5	5	1	1	5	0	1	18
Sam Asusi		NRM	Metu	M	1	55	56	2	8	8	2	0	18	7	9	16	4	4	4	5	0	5	0	0	18
Emmanuel Bada		NRM	Youth	M	1	36	49	36	8	8	5	0	21	7	6	13	2	0	1	1	5	1	5	1	13

Name	Political	Identifiers			Performance		Legislation				Contact Electorate			LLG	Monitoring Service Delivery									
		Constituency	Gender	Terms Served	2016/17	2018/2019	% Change	Plenary	Committee	Motion	Special Skills	Sub Total	Meeting Electorate		Office	Sub County Meetings	Health	Education	Agriculture	Water	Roads	FAL	ENR	Sub Total
<b>Maximum Scores</b>					<b>100</b>	<b>100</b>		<b>8</b>	<b>8</b>	<b>5</b>	<b>4</b>	<b>25</b>	<b>11</b>	<b>9</b>	<b>20</b>	<b>10</b>	<b>7</b>	<b>7</b>	<b>7</b>	<b>7</b>	<b>5</b>	<b>5</b>	<b>5</b>	<b>45</b>
Emmanuel Amoko	NRM	Moyo TC	M	1	43	47	9	8	8	5	0	21	3	9	12	6	1	1	0	5	0	0	8	
Agatha Bakole	IND	Workers	F	1		46		8	8	5	0	21	4	9	13	0	1	7	0	0	0	4	12	
Joseph C.Opele	NRM	Older Persons	M	1	49	44	-10	8	8	5	0	21	3	6	9	2	5	5	0	1	0	0	12	
Zumura Maneno	NRM	Youth	F	2	32	43	34	8	8	0	0	16	4	9	13	0	1	0	1	5	1	1	14	
Charles Baru Azuba	NRM	Laropi	M	1	41	41	0	1	3	0	1	5	0	5	5	4	5	4	5	4	5	0	27	
Nusura Odea	NRM	Lefori	M	2	31	41	32	8	8	5	0	21	0	9	9	2	0	1	1	5	1	0	9	
Beatrice Eleo	NRM	PWD	F	1	44	34	-23	6	8	2	2	18	0	9	9	6	1	0	0	0	0	0	1	
Lilian Lizzy Masia*	FDC	Laropi & Dufile	F	1	22	31	41	8	8	2	0	18	3	2	5	0	1	0	1	0	5	0	8	
Kanta Lulua	NRM	Metu	F	3	18	30	67	8	8	5	0	21	0	9	9	0	0	0	0	0	0	0	0	
Paul Maiku Didi	NRM	PWD	M	2	47	30	-36	8	8	5	0	21	0	9	9	0	0	0	0	0	0	0	0	
Christine Dramaya	NRM	Older Persons	F	1	23	23	0	8	0	5	0	13	0	9	9	0	1	0	0	0	0	0	1	
Scovia Aletiru*	FDC	Aliba	F	1	38	18	-53	1	1	0	0	2	0	9	9	0	1	1	1	1	1	1	7	
Lilian Kareo Duku	NRM	Itula	F	2	36	17	-53	1	1	0	0	2	0	9	9	0	1	1	1	1	1	0	6	
Faida Vicent*	NRM	Gimara	F	3	23	9	-61	0	0	0	0	0	0	9	9	0	0	0	0	0	0	0	0	
<b>Average</b>					<b>42</b>	<b>44</b>	<b>4</b>	<b>7</b>	<b>6</b>	<b>3</b>	<b>0</b>	<b>16</b>	<b>4</b>	<b>8</b>	<b>12</b>	<b>3</b>	<b>2</b>	<b>2</b>	<b>3</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>13</b>	

\*Councillors Assessed Using Secondary Data

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**About ACODE:** The Advocates Coalition for Development and Environment (ACODE) is an independent public policy research and advocacy Think Tank based in Uganda, working in the East and Southern Africa sub-regions on a wide range of public policy issues. Our core business is policy research and analysis, outreach and capacity building. Since its founding 19 years ago, ACODE has emerged as one of the leading regional public policy think tanks in Sub-Saharan Africa. For the last 8 consecutive years, ACODE has been recognized among the Top-100 Think Tanks worldwide by the University of Pennsylvania's annual Global-Go-To Think Tank Index Reports.

**About LGCSCI:** The Local Government Councils Scorecard Initiative (LGCSCI) is a policy research and capacity building initiative implemented by ACODE and ULGA. The initiative is a strategic social accountability initiative that enables citizens to demand excellence of their local governments and enables local governments to respond effectively and efficiently to those demands with the aim of improving service delivery.

## ABOUT THE AUTHORS

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