



L-R: Ms. Rose Gamwera, Secretary General ULGA; Mr. Ben Kumumanya, PS. MoLG and Dr. Arthur Bainomugisha, Executive Director ACODE in a group photo with award winners at the launch of the 8th Local Government Councils Scorecard Report FY 2018/19 at Hotel Africana in Kampala on 10th March 2020

1.0 Introduction

This brief is developed from the main Scorecard Report titled “*The Local Government Councils Scorecard FY 2018/19. The Next Big Steps: Consolidating Gains of Decentralisation and Repositioning the Local Government Sector in Uganda.*” The brief report highlights the performance of elected leaders and Council of Amuria District Local Government.

1.1 About the District

Located in the Eastern part of Uganda, Amuria District is one of the districts that constitute the Teso Sub Region. The district comprises sub counties of Abarilela, Abia, Akeriau, Asamuk Kuju, Morungatuny, Ogolai, Ogongora, Olwa, Orungo Willa and Amuria Town

Council. The national housing and population census of 2014 estimated that the district has a population of 183,343 (89,434 male and 93914 female). Amuria District is bordered by the districts of Kapelebyong, Katakwi, Soroti, and Alebtong in the north, east, south and west respectively.

1.2 The Local Government Councils Scorecard Initiative (LGCSCI)

The main building blocks in LGCSCI are the principles and core responsibilities of Local Governments as set out in Chapter 11 of the Constitution of the Republic of Uganda, the Local Governments Act (CAP 243) under Section 10 (c), (d) and (e). The scorecard comprises of five parameters based on the core responsibilities

of the local government Councils, District Chairpersons, Speakers and Individual Councillors. These are classified into five categories: Financial management and oversight; Political functions and representation; Legislation and related functions; Development planning and constituency servicing and Monitoring service delivery. The parameters are broken down into quantitative and qualitative indicators. Separate scorecards are produced for the District Chairperson, Speaker, individual Councillors, and Council as a whole.

The major rationale of the LGCSCL is to induce elected political leaders and representative organs to deliver on their electoral promises, improve public service delivery, ensure accountability and promote good governance through periodic assessments.

1.3 Methodology

The 2018/19 LGCSCL assessment used face-to-face structured interviews, civic engagement meetings, documents’ review, key informant interviews, field visits and photography to collect the relevant data. The assessment was conducted between November and December 2019. A total of 23 elected leaders (21 District Councillors, Chairperson and Speaker) and Council were assessed.

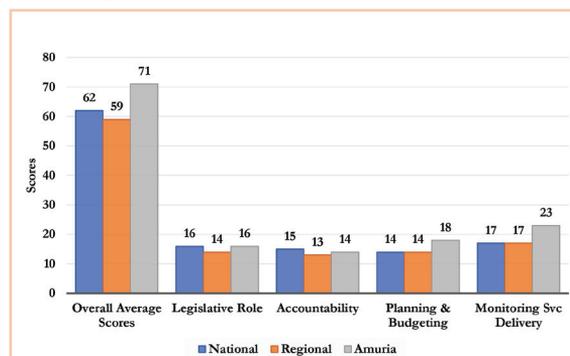
2.0 Results of the Assessment

This section highlights the performance of Council, Chairperson, Speaker of Council and Councillors of Amuria District Local Government during the FY 2018/19.

2.1 District Council

The performance of Amuria District Council during FY 2018/19 was 71 points, an improvement from 64 points in FY 2016/17. This performance was particularly impressive under the parameters of monitoring service delivery (23 out of 30 points) and planning and budgeting (18 out of 25 points). The performance was comparatively above the national and regional average of 62 and 59 points respectively ranking the district 8th out of 35 districts. It is also worth noting that the council performance was above average across all parameters as indicated in Figure 1.

Figure 1: Performance of Amuria District Council on Key Parameters Relative to National and Regional Average Performances



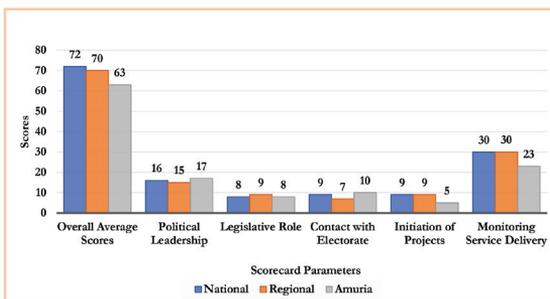
Source: Local Government Councils Scorecard Assessment FY 2018/19

2.2 District Chairperson

During the year under review, the District Chairperson for Amuria District was Hon. Robert Okitoi Erisa. He subscribes to the UPC party and was serving his first term in office. In terms of performance, Chairman Okitoi scored 63 points, registering a decline from 88 out of 100 points garnered in the previous assessment. His best

performed parameter was contact with the electorate where he scored maximum points. The Chairman’s score under the parameter of monitoring service delivery (23 out of 30 points), was below the national and regional average score as shown in Figure 2. A summary of the Chairperson’s performance is shown in Table 2.

Figure 2: Performance of Amuria District Chairperson on Key Parameters Relative to National and Regional Average Performances



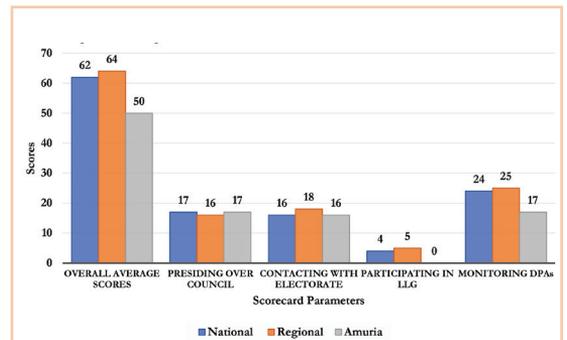
Source: Local Government Councils Scorecard Assessment FY 2018/19

2.3 District Speaker of Council

The Hon. Charles Otim representing the people of Morungatuny & Olwa was being assessed for the first time as a speaker having replaced Hon. Akol Ketty who relocated to the newly created, Kapelebyong District. Hon. Otim subscribes to the ruling NRM party. His performance stood at 50 points, a performance that was below the national and regional average of 62 and 64 point as indicated in Figure 3. His best performance was registered under the parameter on his contact with the electorate with evidence showing that he was able to convene community meetings on issues of service delivery with his electorate. However, his worst performance was in

participation at LLGs, where he scored no point, having failed to provide evidence of attending meetings at sub county level. Table 3 provides details of the Speaker’s performance.

Figure 3: Speaker of Council’s Performance on Key Parameters Relative to National and Regional Average Performances



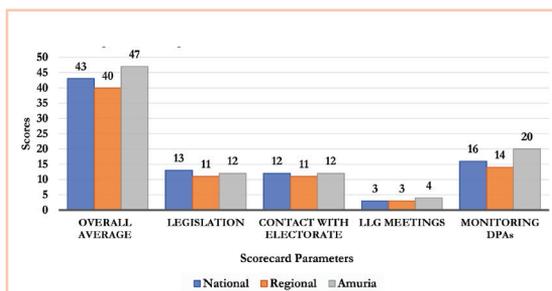
Source: Local Government Councils Scorecard Assessment FY 2018/19

2.4 District Councillors

During the year under review, 21 councillors were assessed (5 were assessed using secondary data). Overall, the average performance of councillors during FY 2018/19 was 47 points indicating a sharp decrease in performance from 60 points in FY 2016/17. The best performed parameter was contact with electorate (12 out of 20 points) while the worst performed parameters were participation in Lower Local Governments (4 out of 10 points) and monitoring service delivery (20 out of 45). This performance was however, above the national and regional average for councillors. At individual level, Hon. Moses Emabu from Ogalai was among the top performers in the country having scored 90 out of 100 possible points. He was followed by Hon. David Ewayu from Kuju and Abia with 84 points

and Hon. Silver Omer Ecomu from Asamuk with 81 points. On the other hand, Hon. Beatrice Ayano Jennipher from Morungatuny, Ogolai and Olwa emerged as the best female councillor in Amuria District Council scoring 64 out of 100 points. The comparative performance at national and regional levels is provided in Figure 4. Details of councillors' performance are shown in Table 4.

Figure 4: Performance of Amuria District Councillors on Key Parameters Relative to National and Regional Average Performances



Source: Local Government Councils Scorecard Assessment FY 2018/19

3.0 Key Factors Affecting Performance

- Laxity of political leaders in undertaking their roles:** It was observed that since the scorecard assessment was not carried out during FY 2017/18 a number of councillors relaxed and did not do their work. This greatly affected their scores since many did not keep record of the work they were undertaking.
- Delay in conducting monitoring and poor documentation:** It was noted that many councillors

conducted monitoring of service delivery towards the end of the Financial Year, hence it made it difficult for follow up of actions to be taken before end of the FY; many councillors also produced monitoring reports very close to the assessment.

- Lack of participation in Lower Local Government.** Several councillors did not meet the threshold (4 meetings) for attendance of council meetings at the sub county level. This was attributed to lack of proper coordination in scheduling meetings by the officials at the LLGs and district.

4.0 Recommendations

- Councillors need to improve on documentation after monitoring as well as conducting follow up visits to ensure improved services to their electorate.
- Councillors need to put more efforts, commitment and devise creative ways of organizing meetings with electorate especially for feedback and demanding for better services in their constituencies.
- The Office of the Speaker and LLG heads need to harmonize schedules for meetings to avoid collisions at the respective levels.
- The councillors need to keep close contact with their electorate to ensure generation of community needs and issues for quality representation.

Table 1: Performance of Amuria District Council FY 2018/19

| Performance | | Legislation | | | | | | | | | | Accountability | | | | Planning and Budgeting | | | | Monitoring Service Delivery | | | | | | | | | | | | |
|-------------|---------|-------------|--------------------|--------------------|-----------------------|-------------------------------|------------|---------------------|-------------|-----------------|-----------------------|----------------|-------------------|-----------|-----------------------|--------------------------|-------------------------------|--------------------|------------------------------|-----------------------------|---------------------------|-----------------|---------------|-----------|-----------|--------|-------|-------|-------------|-----|-----|-----------|
| District | 2016/17 | 2018/19 | Rules of Procedure | Membership to ULGA | Committees of Council | Motions passed by the council | Ordinances | Conflict Resolution | Initiatives | Public Hearings | Legislative Resources | Petitions | Capacity Building | Sub Total | Fiscal Accountability | Political Accountability | Administrative Accountability | Involvement of CSO | Principles of Accountability | Sub Total | Plans, Vision and Mission | District Budget | Local Revenue | Sub Total | Education | Health | Water | Roads | Agriculture | FAL | ENR | Sub Total |
| Max Score | 100 | 100 | 2 | 2 | 3 | 3 | 3 | 1 | 2 | 4 | 2 | 2 | 3 | 25 | 4 | 8 | 8 | 2 | 3 | 25 | 5 | 4 | 11 | 20 | 5 | 5 | 4 | 4 | 4 | 4 | 4 | 30 |
| Amuria | 64 | 71 | 2 | 0 | 0 | 3 | 3 | 1 | 1 | 2 | 2 | 2 | 2 | 16 | 4 | 7 | 1 | 2 | 0 | 14 | 5 | 4 | 9 | 18 | 5 | 5 | 3 | 4 | 4 | 0 | 2 | 23 |
| Average | 51 | 62 | 2 | 1 | 2 | 2 | 2 | 1 | 1 | 1 | 3 | 1 | 2 | 16 | 3 | 5 | 5 | 2 | 0 | 15 | 5 | 4 | 5 | 14 | 3 | 3 | 2 | 2 | 2 | 1 | 2 | 17 |

Table 2: Performance of Amuria District Chairperson FY 2018/19

| Identifiers | | Performance | | Political Leadership | | | | | | | | Legislative Role | | | Contact with Electorate | | Initiation of Projects | | | | Monitoring Service Delivery | | | | | | | | | | | |
|----------------------|--------|-------------|-----------------|----------------------|---------|---------|-----|------------------|------------------|--------------------------|--------------------|------------------|-----------|---------|-------------------------|--------------------|------------------------|---------------------|----------------------|-----------|-----------------------------|-------------------|------|-----------|-------------|--------|---------|-------|---------------|-----|-------------|-----------|
| Name | Gender | District | Political Party | Terms | 2016/17 | 2018/19 | DEC | Monitoring admin | State of affairs | Oversight civil servants | Commissions/Boards | Central govt | Sub Total | Council | Motions Executive | Bills by Executive | Sub Total | Meetings Electorate | Issues by electorate | Sub Total | Projects Initiated | Communal Projects | NGOs | Sub Total | Agriculture | Health | Schools | Roads | Water Sources | FAL | Environment | Sub Total |
| Robert Okitoi Erisat | M | Amuria | UPC | 1 | 88 | 63 | 1 | 4 | 2 | 4 | 2 | 4 | 20 | 2 | 8 | 5 | 15 | 5 | 5 | 10 | 3 | 2 | 5 | 10 | 7 | 7 | 7 | 7 | 7 | 5 | 5 | 45 |
| Average Score | | | | | 62 | 72 | 2 | 4 | 2 | 3 | 2 | 3 | 16 | 2 | 5 | 2 | 9 | 4 | 4 | 8 | 3 | 1 | 1 | 5 | 5 | 5 | 5 | 5 | 4 | 2 | 3 | 29 |

Table 3: Speaker of Council's Performance, Amuria District FY 2018/19

| Name | Identifiers | | Performance | | Presiding over Council | | | | | | Contact Electorate | | | LLG | Monitoring Service Delivery | | | | | | | | | | | | |
|-----------------------|-----------------|--------------------|-------------|--------|------------------------|---------|---------|----------|------------------|--------------------|--------------------|--------------|-------------------|----------------|-----------------------------|---------------------|---------------------|-----------|--------|-----------|-------------|-------|-------|-----|-----|-------------|-----------|
| | Political Party | Constituency | District | Gender | Terms Served | 2016/17 | 2018/19 | % Change | Chairing Council | Rules Of Procedure | Business Committee | Records Book | Record of Motions | Special Skills | Sub Total | Meetings Electorate | Coordinating Centre | Sub Total | Health | Education | Agriculture | Water | Roads | FAL | ENR | Environment | Sub Total |
| Maximum Scores | | | | | | 100 | 100 | | 3 | 9 | 3 | 2 | 3 | 5 | 25 | 11 | 9 | 20 | 7 | 7 | 7 | 7 | 7 | 5 | 5 | 5 | 45 |
| Charles Otim | NRM | Morungatuny & Olwa | Amuria | M | 1 | | 50 | | 2 | 9 | 1 | 2 | 3 | 0 | 17 | 11 | 5 | 16 | 0 | 3 | 1 | 1 | 3 | 2 | 4 | 17 | |
| Average | | | | | 2 | 57 | 62 | 18 | 3 | 7 | 2 | 2 | 2 | 0 | 17 | 8 | 8 | 16 | 4 | 5 | 4 | 4 | 4 | 1 | 3 | 24 | |

Table 4: Performance of Amuria District Councillors FY 2018/19

| Name | Identifiers | | Performance | | | Legislation | | | | | Contact Electorate | | | LLG | Monitoring Service Delivery | | | | | | | | | | |
|-----------------------|-------------|--------------|-------------|--------------|---------|-------------|----------|---------|-----------|--------|--------------------|-----------|--------------------|--------|-----------------------------|---------------------|--------|-----------|-------------|-------|-------|-----|-----|-----------|--|
| | Political | Constituency | Gender | Terms Served | 2016/17 | 2018/2019 | % Change | Plenary | Committee | Motion | Special Skills | Sub Total | Meeting Electorate | Office | Sub Total | Sub county meetings | Health | Education | Agriculture | Water | Roads | FAL | ENR | Sub Total | |
| Maximum Scores | | | | | 100 | 100 | | 8 | 8 | 5 | 4 | 25 | 11 | 9 | 20 | 10 | 7 | 7 | 7 | 7 | 7 | 5 | 5 | 45 | |
| Moses Emabu | UPC | Ogolai | M | 1 | 82 | 90 | 10 | 8 | 7 | 5 | 0 | 20 | 11 | 9 | 20 | 8 | 7 | 7 | 7 | 7 | 2 | 5 | 42 | | |
| David Ewayu | IND | Kuju & Abia | M | 2 | 84 | 84 | 0 | 8 | 2 | 5 | 1 | 16 | 11 | 9 | 20 | 10 | 7 | 7 | 3 | 7 | 2 | 5 | 38 | | |
| Silver Omer Ecomu | UPC | Asamuk | M | 2 | 83 | 81 | -2 | 8 | 0 | 5 | 0 | 13 | 11 | 9 | 20 | 10 | 7 | 7 | 7 | 7 | 2 | 1 | 38 | | |
| Kokas Erusu | NRM | Akeriau | M | 1 | 68 | 76 | 12 | 3 | 8 | 2 | 0 | 13 | 11 | 9 | 20 | 8 | 7 | 7 | 7 | 1 | 7 | 1 | 35 | | |
| Sebbi Okwi | NRM | Amuria T/C | M | 1 | 86 | 73 | -15 | 8 | 0 | 5 | 0 | 13 | 11 | 9 | 20 | 10 | 3 | 7 | 3 | 7 | 3 | 2 | 30 | | |
| Simon Etwonu | FDC | Orungo | M | 1 | 58 | 70 | 21 | 8 | 7 | 0 | 0 | 15 | 11 | 9 | 20 | 6 | 5 | 5 | 5 | 5 | 0 | 4 | 29 | | |
| Paul Esogu Ebrifish | UPC | Apeduru | M | 1 | 54 | 66 | 22 | 8 | 7 | 5 | 0 | 20 | 11 | 9 | 20 | 10 | 5 | 5 | 1 | 4 | 1 | 0 | 16 | | |
| Emmanuel Aule | UPC | Abarilela | M | 1 | 71 | 64 | -10 | 8 | 7 | 5 | 0 | 20 | 8 | 9 | 17 | 0 | 5 | 5 | 5 | 5 | 5 | 1 | 1 | 27 | |

| Name | | Political | | Identifiers | | Performance | | | Legislation | | | | Contact Electorate | | | LLG | Monitoring Service Delivery | | | | | | | | | | | | | | |
|---------------------------|-----|-----------|--|----------------------------|--------|-------------|-----------|-----------|-------------|-----------|----------|----------------|--------------------|--------------------|----------|-----------|-----------------------------|----------|-----------|-------------|----------|----------|----------|-----------|-----------|---|---|----|--|--|--|
| | | | | | | 2016/17 | 2018/2019 | % Change | Plenary | Committee | Motion | Special Skills | Sub Total | Meeting Electorate | Office | | Sub Total | Health | Education | Agriculture | Water | Roads | FAL | ENR | Sub Total | | | | | | |
| Maximum Scores | | | | | | 100 | 100 | | 8 | 8 | 5 | 4 | 25 | 11 | 9 | 20 | 10 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 5 | 5 | 5 | 45 | | | |
| Beatrice Ayano Jennipher | NRM | | | Morungatuny, Ogolai & Olwa | Gender | F | 41 | 64 | 56 | 8 | 0 | 5 | 0 | 13 | 11 | 9 | 20 | 10 | 5 | 3 | 0 | 1 | 5 | 2 | 21 | | | | | | |
| Irene Ilalu | FDC | | | Asamuk Apeduru | Gender | F | 80 | 67 | -16 | 8 | 5 | 0 | 21 | 11 | 9 | 20 | 0 | 5 | 5 | 5 | 5 | 1 | 0 | 26 | | | | | | | |
| Martha Apio | NRM | | | Amuria T/C | Gender | F | 77 | 54 | -30 | 1 | 0 | 0 | 1 | 11 | 9 | 20 | 2 | 3 | 7 | 7 | 3 | 2 | 2 | 31 | | | | | | | |
| Judith Amedo | NRM | | | Akeriau, Ogongora, Orungo | Gender | F | 61 | 46 | -25 | 3 | 8 | 0 | 0 | 11 | 0 | 9 | 4 | 5 | 5 | 7 | 0 | 1 | 0 | 4 | 22 | | | | | | |
| Charles Engoru Echemu | NRM | | | PWD | Gender | M | 29 | 45 | 55 | 8 | 0 | 5 | 0 | 13 | 0 | 9 | 8 | 5 | 5 | 1 | 1 | 1 | 1 | 1 | 15 | | | | | | |
| Mary Arotin | NRM | | | PWD | Gender | F | 47 | 33 | -30 | 8 | 0 | 5 | 0 | 13 | 1 | 9 | 0 | 5 | 5 | 0 | 0 | 0 | 0 | 0 | 10 | | | | | | |
| Peter Eregu Opolot* | IND | | | Willa | Gender | M | 29 | 14 | -52 | 8 | 0 | 5 | 0 | 13 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 1 | | | | | | | |
| Joseph Collins Obwalinga* | | | | Workers | Gender | M | | 13 | | 8 | 0 | 5 | 0 | 13 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | | | | | |
| Agnes Abeda | UPC | | | Kuju/ Willa / Abia | Gender | F | 61 | 30 | -51 | 8 | 0 | 0 | 0 | 8 | 0 | 9 | 11 | 1 | 1 | 0 | 0 | 0 | 0 | 2 | | | | | | | |
| Eugene Amodoi Okoubong* | NRM | | | Older Persons | Gender | M | | 8 | | 8 | 0 | 0 | 0 | 8 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | | | | | |
| Elizabeth Anyait Oriokot* | NRM | | | Older Persons | Gender | F | | 8 | | 8 | 0 | 0 | 0 | 8 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | | | | | |
| Margaret Etilu | NRM | | | Youth | Gender | F | 34 | 6 | -82 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 4 | 1 | 0 | 1 | 6 | | | | | | |
| Margaret Idiamat* | NRM | | | Abarilela | Gender | F | 34 | 1 | -97 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | | | | | | |
| Average | | | | | | | 60 | 47 | -21 | 6 | 3 | 0 | 12 | 6 | 6 | 12 | 4 | 4 | 4 | 3 | 3 | 1 | 2 | 20 | | | | | | | |

*Councillors Assessed Using Secondary Data

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About ACODE: The Advocates Coalition for Development and Environment (ACODE) is an independent public policy research and advocacy Think Tank based in Uganda, working in the East and Southern Africa sub-regions on a wide range of public policy issues. Our core business is policy research and analysis, outreach and capacity building. Since its founding 19 years ago, ACODE has emerged as one of the leading regional public policy think tanks in Sub-Saharan Africa. For the last 8 consecutive years, ACODE has been recognized among the Top-100 Think Tanks worldwide by the University of Pennsylvania's annual Global-Go-To Think Tank Index Reports.

About LGCSCI: The Local Government Councils Scorecard Initiative (LGCSCI) is a policy research and capacity building initiative implemented by ACODE and ULGA. The initiative is a strategic social accountability initiative that enables citizens to demand excellence of their local governments and enables local governments to respond effectively and efficiently to those demands with the aim of improving service delivery.

ABOUT THE AUTHORS

Eugene Gerald Ssemakula: Eugene is a researcher who for the past 15 years has undertaken various social research assignments with interests in Monitoring and Evaluation, Local Governance, financing and accountability. He is currently a Research Fellow-Monitoring and Evaluation with the Advocates Coalition for Development and Environment, where for the past 9 years has conducted annual capacity building and assessment of political leaders under the Local Government Councils Scorecard initiative. His publications can be accessed at www.acode-u.org.

Mike Epiangu is the Lead Researcher for Amuria District, and has been carrying out the scorecard since FY 2009/2010. He is currently the Programme Director for Amuria Child and Family Integrated Development Organisation (ACFID).

Teddy Atingo is a district researcher in Amuria District under the Local Government Council Scorecard Initiative (LGCSCI).

ADVOCATES COALITION FOR DEVELOPMENT AND ENVIRONMENT
Plot 96, Kanjokya Street, Kamwokya. P. O. Box 29836, Kampala. Tel: +256 312 812150
Email: acode@acode-u.org; library@acode-u.org. Website: www.acode-u.org

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